

Message Text

LIMITED OFFICIAL USE

PAGE 01 ROME 12947 01 OF 02 091734Z

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 TRSE-00 /059 W

-----054233 091926Z /45

R 091710Z AUG 77

FM AMEMBASSY ROME

TO SECSTATE WASHDC 6436

INFO AMCONSUL FLORENCE

AMCONSUL GENOA

AMCONSUL MILAN

AMCONSUL NAPLES

AMCONSUL PALERMO

LIMITED OFFICIAL USE SECTION 1 OF 2 ROME 12947

E.O. 11652: N/A

TAGS: PINT, IT

SUBJECT: DC ENTERS INTO "INSTITUTIONAL ACCORD" WITH PCI IN LAZIO
REGION

1. SUMMARY. FOLLOWING MONTHS OF EXTENSIVE INTERPARTY BAR-
GAINING, PROLONGED INTERNAL PARTY DEBATES, AND FINAL APPROVAL
FROM NATIONAL PARTY HEADQUARTERS, THE SIX SO-CALLED
"CONSTITUTIONAL" PARTIES SIGNED AN "INSTITUTIONAL ACCORD" IN
LAZIO REGION (ROME) WHICH PROVIDED FOR THE ELECTION OF A DC
CANDIDATE AS PRESIDENT OF THE REGIONAL ASSEMBLY AND A
RESHUFFLING OF THE LEFT-PARTY EXECUTIVE GIUNTA UNDER THE
PRESIDENCY OF A SOCIALIST. UNDER THE AGREEMENT, THE PCI
RETAINS THE BULK OF THE EXECUTIVE POWER, THE PSI ENHANCES
ITS PUBLIC POSTURE, AND THE DC ACQUIRES A LEADERSHIP POSITION,
WHILE FORMALLY RETAINING ITS OPPOSITION PARTY STATUS.
CONCLUSION OF THE ACCORD (WHICH ALSO APPLIES TO CERTAIN
PROGRAM AREAS) IS CURIOUS, HOWEVER, IN VIEW OF THE
DC'S STRONG ADMONITIONS AGAINST EXTENDING THE RECENTLY
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 ROME 12947 01 OF 02 091734Z

CONCLUDED PROGRAM ACCORD TO THE REGIONAL AND LOCAL
LEVEL: END SUMMARY.

2. MONTHS IN THE MAKING, THE SIX "CONSTITUTIONAL"
PARTIES REPRESENTED IN THE LAZIO REGIONAL ASSEMBLY
(DC/PLI/PRI/PSDI/PSI/PCI) REACHED AN "INSTITUTIONAL
ACCORD" ON AUGUST 3 WHICH FORMALLY ENDED THE DC'S TWO

YEAR EXCLUSION (SINCE THE JUNE 1975 ADMINISTRATIVE ELECTIONS) FROM REGIONAL LEADERSHIP POSITIONS. UNDER ITS TERMS, THE DC'S CANDIDATE, VIOLENZIO ZIANTONI, WAS ELECTED PRESIDENT OF THE REGIONAL ASSEMBLY ON AUGUST 4, AND A SOCIALIST, GIULIO SANTARELLI, WAS SELECTED PRESIDENT OF THE REGIONAL EXECUTIVE GIUNTA ON AUGUST 6. THESE POSITIONS WERE FORMERLY HELD BY A SOCIALIST (PALLESCHI) AND A COMMUNIST (FERRARA), RESPECTIVELY.

3. THE OTHER ASSEMBLY LEADERSHIP POSITIONS WERE METED OUT BETWEEN THE SIGNATORIES OF THE INSTITUTIONAL ACCORD. THE TWO VICE-PRESIDENCIES WENT TO THE PCI AND THE PSDI, WHEREAS THE PSI, PLI AND PRI EACH GOT AN ASSEMBLY SECRETARYSHIP.

4. IN THE RECONSTITUTED LEFT EXECUTIVE GIUNTA (PCI/PSI/PSDI WITH THE OUTSIDE USPPORT OF THE PRI), THE COMMUNISTS GAVE UP THE FORMAL LEADERSHIP POSITION (CC MEMBER MAURIZIO FERRARA STEPPED DOWN TO VICE PRESIDENT) BUT RETAINED OVERWHELMING CONTROL OF THE GIUNTA. IN FACT, FERRARA MAINTAINED MUCH OF HIS FORMER POWERS, FOR IN ADDITION TO THE VICE PRESIDENCY, HE IS COUNSELOR FOR THE KEY PORTFOLIOS OF PROGRAMMING, BUDGET, REVENUE AND BANKING. THE PCI DOMINATES THE REGIONAL GIUNTA, HOLDING SEVEN OF THE 12 COUNSELOR POSITIONS (THE PSI HAS THREE AND THE PSDI TWO). MAIN-LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 ROME 12947 01 OF 02 091734Z

TAINING ITS OPPOSITION ROLE, THE DC, JOINED BY THE PLI, MSNN AND DN, VOTED AGAINST THE GIUNTA.

5. THE DC HAS SOUGHT TO PORTRAY THE "INSTITUTIONAL ACCORD" AS UNIQUE, DIFFERING FROM OTHER SIMILAR REGIONAL SOLUTIONS (MARCHE, CAMPANIA, ABRUZZO, SICILY AND LOMBARDY) IN THAT IT IS NOT TIED TO A SPECIFIC ACCORD ON THE REGIONAL GOVERNMENT'S PROGRAM. A PCI SPOKESMAN HAS ALSO CAUTIONED THAT THE "INSTITUTIONAL ACCORD" IS NEITHER A POLITICAL NOR A PROGRAM ACCORD. WHILE IN A FORMAL SENSE, THIS MAY WELL BE TRUE, THE "INSTITUTIONAL ACCORD" DOES IN FACT INVOLVE THE SIGNATORY PARTIES IN A PROGRAM AGREEMENT, ALBEIT IN RATHER VAGUE, GENERAL TERMS. FOR EXAMPLE, THE PARTIES AGREE ON A COMMON COMMITMENT TO MAINTAIN PUBLIC ORDER (SPECIFICALLY, A REGIONAL CONFERENCE ON "DEMOCRATIC ORDER" WILL BE CONVENED). THERE WAS ALSO AGREEMENT ON GENERAL PLANNING PROCEDURES, REORGANIZATION OF LOCAL OFFICES IN THE LIGHT OF THE DECENTRALIZATION LAW (382), BUDGETARY AND LOCAL FINANCING REFORMS AND SO ON.

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 ROME 12947 02 OF 02 091858Z
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-07
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15
USIA-06 TRSE-00 /059 W
-----055444 091926Z /45

R 091701Z AUG 77
FM AMEMBASSY ROME
TO SECSTATE WASHDC 6437
INFO AMCONSUL FLORENCE
AMCONSUL GENOA
AMCONSUL MILAN
AMCONSUL NAPLES
AMCONSUL PALERMO

LIMITED OFFICIAL USE SECTION 2 OF 2 ROME 12947

6. COMMENT: EVEN TO OBSERVERS WHO ARE WELL
INDOCTRINATED IN THE SUBTLETIES OF ITALIAN POLITICAL
DEFINITIONS, IT IS DIFFICULT TO UNDERSTAND THE
DIFFERENCE BETWEEN THE LAZIO "INSTITUTIONAL ACCORD"
AND A PROGRAM ACCORD OF THE TYPE RECENTLY CONCLUDED
ON THE NATIONAL LEVEL. CONCLUDED SOON AFTER
SIGNING OF THE INTERPARTY PROGRAM ACCORD, MANY
COMMENTATORS HAVE VIEWED THE LAZIO AGREEMENT AS AN
OFFSHOOT OF THE NATIONAL LEVEL ACCORD. IT IS PERHAPS
FOR THIS REASON THAT THE DC (AND THE PCI IN LAZIO,
POSSIBLY FOR LOCAL REASONS) APPEARS TO BE SENSITIVE
IN INSISTING ON DEFINING THE AGREEMENT AS "INSTITUTIONAL"
RATHER THAN "PROGRAMMATIC". WHILE THE PCI HAS CALLED
FOR EXTENSION OF THE PROGRAM ACCORD ON THE REGIONAL,
PROVINCIAL AND LOCAL LEVEL, THE DC (AND FANFANI,
PARTICULARLY) HAS REPEATEDLY WARNED AGAINST
MISINTERPRETING THE PROGRAM ACCORD AS AN ACCEPTABLE
FORMULA AT THE LOCAL LEVEL. END COMMENT.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 ROME 12947 02 OF 02 091858Z

7. WITHIN THE DC, THE ACCORD WAS REACHED NOT WITHOUT

POLITICAL COSTS. THE MAJORITY ALLIANCE, WHICH SUPPORTED ZIANTONI (A PETRUCCI DOROTEO) FOR ASSEMBLY PRESIDENT, WAS FORMED BY ANDREOTTIANI, MOROTEI, DOROTEI AND FORZE NUOVISTI. THE MINORITY (FANFANIANI AND BASISTI) OBJECTED NOT SO MUCH TO THE POSSIBLE POLITICAL PITFALLS OF THE "INSTITUTIONAL ACCORD" (INDEED THE RAISED NO SERIOUS OBJECTIONS) AS TO THE THREAT OF BEING SHUNTED ASIDE POLITICALLY. AS A RESULT, THE FANFANIANO DC REGIONAL SECRETARY (SPLENDORI) ANNOUNCED HIS RESIGNATION. THE ONLY VOICE RAISED IN PRINCIPLED OBJECTION TO THE ACCORD, AND AGAINST THE PARTY MACHINE-STYLED MANNER IN WHICH IT WAS RACHED, WAS THAT OF PUBLIO FIORI, A YOUNG REFORM-MINDED INDEPENDENT CLOSE TO CICCARDINI AND UMBERTO AGNELLI WHO RECENTLY CALLED ON DEPARTMENT OFFICES DURING A BRIEF US VISIT.

8. COMMENT: THE LAZIO AGREEMENT IS SUFFICIENTLY AMBIGUOUS AS TO OFFER SOMETHING FOR EVERYONE. THE DC CAME OUT OF ITS POLITICAL WILDERNESS--OFFERING A MEASURE OF COOPERATION WITH THE PCI-DOMINATED GOVERNMENT IN EXCHANGE FOR A DEGREE OF PRESTIGE AND INFLUENCE--BUT MAINTAINED ITS FORMAL OPPOSITION ROLE. THE PSI GOT THE GIUNTA PRESIDENCY IT HAS SOUGHT FOR MONTHS, HAVING ARGUED THAT THE PCI HAS THE MAYOR OF ROME AND THE PSDI HEADS ROME PROVINCE. FINALLY, THE PCI GAVE UP ITS CLAIM ON THE REGIONAL PRESIDENCIES, BUT MORE IMPORTANTLY, ENTERED INTO AN "INSTITUTIONAL ACCORD" WITH THE DC WHILE RETAINING MOST OF ITS EXECUTIVE POWERS IN LAZIO.HOLMES

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PARTY UNITY, POLITICAL PARTIES
Control Number: n/a
Copy: SINGLE
Sent Date: 09-Aug-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977ROME12947
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D770286-0711
Format: TEL
From: ROME
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770881/aaaacqry.tel
Line Count: 198
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 3779635f-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 22-Mar-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1662411
Secure: OPEN
Status: NATIVE
Subject: DC ENTERS INTO "INSTITUTIONAL ACCORD" WITH PCI IN LAZIO REGION
TAGS: PINT, IT
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/3779635f-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009